

**ALACHUA COUNTY/CITY OF GAINESVILLE
QUARTERLY SPECIAL MEETING**

**COUNTY ADMINISTRATION BUILDING
12 SOUTHEAST FIRST STREET
JACK DURRANCE AUDITORIUM
ROOM 209**



MEETING AGENDA

March 29, 2012

3:00 PM

BOARD OF COUNTY COMMISSIONERS

**PAULA M. DELANEY, CHAIR
MIKE BYERLY, VICE CHAIR
SUSAN BAIRD
WINSTON J. BRADLEY
LEE PINKOSON**

CITY OF GAINESVILLE COMMISSIONERS

**CRAIG LOWE, MAYOR
THOMAS HAWKINS
SUSAN BOTTCHER
TODD CHASE
SHERWIN HENRY
JEANNA MASTRODICASA
RANDY WELLS**

**ALACHUA COUNTY/CITY OF GAINESVILLE
QUARTERLY SPECIAL MEETING**

March 29, 2012

CALL TO ORDER

WELCOME

**INTRODUCTION: PAULA M. DELANEY, CHAIR ALACHUA COUNTY COMMISSION
CRAIG LOWE, MAYOR CITY OF GAINESVILLE**

ADOPTION OF THE AGENDA

- 1. Transportation Surtax**

COMMISSION GENERAL COMMENTS AND INFORMAL DISCUSSION

CITIZEN COMMENTS

ADJOURN

**ALACHUA COUNTY BOARD OF COUNTY COMMISSIONERS
AGENDA ITEM SUMMARY**

AGENDA SECTION:	Regular/ (select One) CPG	ITEM #:
MEETING DATE:	DATE COMPLETED:	TIME CERTAIN:
3/29/2012	3/23/2012	NO
ITEM DESCRIPTION:	Hear update from Staff on the 9/20/11 BoCC motion regarding the Transportation System Surtax, including a Community Wide Project List and proposed Distribution Splits	
REQUESTED BY:	ORIGINATING DEPARTMENT:	PREPARED BY:
David Cerlanek	Public Works	Tricia Kyzar
		PREPARER'S PHONE #:
		374-5245 X1214
DOCUMENT(S) REQUIRING ACTION:	Community Wide Project List, Transportation System Surtax Apportionment	AMOUNT:
		\$0.00

EXECUTIVE SUMMARY: The deteriorating condition of the County's roadway infrastructure and finding effective ways to fund capital maintenance for roads has been a key topic of discussion for several years. At the September 20th, 2011 Board of County Commissions Special Meeting, the Commission directed staff to proceed with development of a 2012 ballot initiative for a 1-cent Charter County Transportation System Surtax for a period of at least ten years, to begin discussions with City of Gainesville staff and the staff from the other municipalities, and to begin the community involvement process. Staff has been meeting with representatives of all of the municipalities, making presentations to the various commissions and meeting with interested stakeholders as a part of this process.

This Staff presentation will review: the Community Wide Project List, including those of Regional Impact; the Transportation System Surtax Apportionment as has been discussed between the City of Gainesville Mayor and the Alachua County Commission Chair; and the Public Presentation Plan.

BACKGROUND: The City of Gainesville Mayor and the Alachua County Commission Chair have met several times over the last month to discuss regionally important projects and distribution of estimated revenues from the County to the City of Gainesville and other municipalities. Throughout the course of these discussions, sixteen projects have been identified as having regional impact. Also in the course of these discussions it was agreed that the originally proposed distributions to the surrounding municipalities be maintained as proposed, with the balance to be split equally between the City of Gainesville and Alachua County.

Since the September 20, 2012 BoCC meeting, County Staff have been meeting with the City of Gainesville Staff and other municipal staff to discuss the proposed Charter County Transportation System Surtax. In most cases, County Staff have assisted municipal staff with development of their project lists and cost estimates and most Project Lists have received the local Commission approval.

ISSUES:

- Gas tax revenues alone have not been sufficient to address roadway infrastructure maintenance programs.
- In recent years, Gas tax revenues for all municipalities have declined, increasing the deficit of available funds.
- As fuel costs have increased, construction costs have also increased, further increasing the deficit.
- Gas tax revenues are not indexed to the CPI which prevents them from keeping pace with economic conditions.
- As municipal roads continue to age, the costs to repair/maintain the infrastructure increase exponentially, decreasing the value of available funds.

**ALACHUA COUNTY BOARD OF COUNTY COMMISSIONERS
AGENDA ITEM SUMMARY**

- Further deterioration of the infrastructure will occur unless additional funding is dedicated for capital pavement maintenance.
- The cost per mile is lowest when roadway infrastructure is maintained on a proactive basis.
- The cost per mile increases when roadway infrastructure maintenance is deferred and allowed to deteriorate.
- Proactive roadway infrastructure maintenance includes setting aside funding annually for periodic resurfacing as new roads are constructed.
- A one-cent sales tax would be beneficial to address the current capital pavement maintenance backlog.

ACTION

Recommendation:

- Accept the Community Wide Project List
- Accept and Approve the Transportation System Surtax Apportionment

Alternative #1: N/A

FISCAL IMPACT

Recommendation: N/A

Alternative #1: N/A

Funding Sources: TBD

Account Code: TBD

ATTACHMENTS: Power Point Presentation, Community Wide Project List, Transportation System Surtax Apportionment

**SUGGESTED REFERENCE
MATERIAL:**

DEPARTMENT DIRECTOR

OMB & CONTRACTS

AGENDA OFFICE

LEGAL

COUNTY MANAGER

COMMISSION ACTION

APPROVED _____ **DENIED** _____

Additional Action: _____









REVISED: February 6, 2004

Location	Type	Estimated Cost	Committed	Source	FUNDING		Potential Match	Needs	Comments	Who
REGIONAL PRIORITIES										
Maintenance Facility Expansion		\$ 56,020,000	\$ 22,300,000	FTA	\$ 8,100,000		\$ 13,000,000	complete 2025	CG	
W 62nd Blvd: Williston Rd to Newberry Rd									CG	
SW 20th to Newberry Rd	Increased Capacity	\$ 23,800,000		TIGER grant	\$19,040,000		\$ 4,760,000		CG	
SW 24th Ave to SW 20th Ave	New Capacity	\$ 33,600,000		TIGER grant	\$20,500,000		\$ 13,100,000		CG	
SW 40th Blvd: SW 47th Ave to Archer Rd	New Capacity	\$ 2,750,000	\$ 1,250,000	TCEA/CIP FY14			\$ 1,500,000		CG	
SW 47th Ave: Williston Rd to 34 St	New Capacity	\$ 3,000,000					\$ 3,000,000	\$35,360,000	CG	
NW 43 Street: Newberry Rd to US 441	Resurfacing	\$ 9,976,000					\$ 9,976,000		AC	
NW/NE 16th Avenue: NW 13th St to Waldo Rd	Resurfacing	\$ 2,574,000					\$ 2,574,000		AC	
N Main Street: NW 23rd Ave to NW 39th Ave	Resurfacing	\$ 1,050,000					\$ 1,050,000		AC	
NW 53rd Avenue: NW 43rd Street to NW 13th Street	Resurfacing	\$ 2,830,000					\$ 2,830,000		AC	
Tower Road (SW 75th St): Archer Rd to Newberry Rd	Resurfacing	\$ 4,869,000				\$ 4,869,000		AC		
NW 23rd Avenue: NW 83rd St to NW 55th St	Resurfacing	\$ 1,789,000				\$ 1,789,000		AC		
BRT Vehicles - New Service - Butler Plaza to Airport	Transit	\$ 9,000,000		FTA	\$ 4,500,000		\$ 4,500,000	9 articulated buses	CG	
Corridor Infrastructure for BRT Blue Line - Butler Plaza to Airport	Transit	\$ 33,000,000		FTA	\$ 16,500,000		\$ 16,500,000		CG	
Replacement Buses - New and Existing Service	Transit	\$ 45,950,000	\$ 3,000,000	FTA	\$ 10,000,000		\$ 10,000,000		CG	
TMS (ITS)	ITS	\$ 11,000,000	\$ 5,000,000	FDOT			\$ 6,000,000	I-75 corridor and messaging system	CG	
BRT Blue Line Operations - Butler Plaza to Airport	Transit	\$ 24,700,000			\$ 247,000		\$ 24,453,000		CG	
Hull Rd Extension: SW 34th St to SW 43rd St	New Capacity	\$ 4,800,000					\$ 4,800,000	\$101,613,000	CG	
Millhopper Road: NW 143rd St to NW 43rd St	Resurfacing	\$ 6,564,000					\$ 6,564,000		AC	
NW 83rd Street: NW 23rd Ave to NW 39th Ave	Resurfacing	\$ 1,492,000					\$ 1,492,000		AC	
Transit Operations (Enhanced Existing Service)	Transit	\$ 13,700,000					\$ 8,000,000	See attached list of routes	CG	
S Main Street: Williston Rd to Depot Ave	Resurfacing	\$ 4,534,000					\$ 4,534,000		AC	
SE 4th St: Depot Ave to Williston Rd	Major improvement	\$ 5,900,000	\$ 2,500,000	CIP FY11-14			\$ 3,400,000	\$113,013,000	CG	
TOTAL							\$ 148,691,000			
REMAINING PRIORITIES										
CR 235: NW 78 Ave to CR 2054	Resurfacing	\$ 5,090,000					\$ 5,090,000		AC	
CR 236: US 441 to I-75	Resurfacing	\$ 3,850,000					\$ 3,850,000		AC	
CR 235: SR 26 to NW 78 Ave	Resurfacing	\$ 5,700,000					\$ 5,700,000		AC	
CR 337: Levy CL to SR 26	Resurfacing	\$ 7,550,000					\$ 7,550,000		AC	
NW 8 Avenue Bridge Replacement	Bridge	\$ 2,600,000					\$ 2,600,000		CG	
General Resurfacing: County List (Year 1 - 5)	Resurfacing	\$ 29,766,000					\$ 11,376,000		AC	
W 6th St: W University Ave to SW 16th Ave	Reconstruction	\$ 6,000,000	\$ 1,500,000	CIP FY12			\$ 4,500,000		CG	
NE 2nd St: NE 10th Ave to NE 16th Ave	Reconstruction	\$ 2,200,000	\$ 1,350,000	CIP FY13/FY15			\$ 850,000		CG	
Traffic Signal Replacement (City owned)	Intersection	\$ 1,000,000					\$ 1,000,000		CG	

Location	Type	Estimated Cost	FUNDING			Needs	Comments	Who
			Committed	Source	Potential Match			
Traffic Signal Replacement (City/County shared)	Intersection	\$ 1,800,000				\$ 1,800,000	\$123,763,000	CG
General Resurfacing: County List (Year 6 - 10)	Resurfacing	\$ 66,220,000				\$ 62,321,000		AC
General Resurfacing: City	Resurfacing	\$ 30,000,000	\$ 6,490,000	CIP FY11-15		\$ 5,927,000		CG
General Resurfacing: City	Resurfacing	\$ 30,000,000	\$ 6,490,000	CIP FY11-15		\$ 9,073,000		CG
Bus Stop Improvements (shelters, benches, etc.)	Transit	\$ 1,600,000		FTA/FDOT	\$ 320,000	\$ 1,280,000		CG
Transit Operations (Enhanced Existing Service)	Transit	\$ 5,700,000				\$ 5,700,000	See attached list of routes	CG
General Resurfacing: City	Resurfacing	\$ 8,510,000				\$ 8,510,000		CG
SW 40th Blvd & SW 42nd St	Intersection	\$ 500,000				\$ 500,000		CG
NW 24th Blvd & NW 45th Ave	Intersection	\$ 600,000				\$ 600,000		CG
SE 3rd Ave & SE 15th St	Intersection	\$ 500,000				\$ 500,000		CG
NW 31st Ave: Glen Springs Rd to NW 19th St	Reconstruction	\$ 2,800,000				\$ 2,800,000		CG
SE 3rd/4th Ave: Hawthorne Rd to Williston Rd	Major improvement	\$ 1,500,000				\$ 1,500,000		CG
SE 2nd Ave & SE 3rd St	Intersection	\$ 300,000				\$ 300,000		CG
SE 2nd Ave & SE 9th St	Intersection	\$ 300,000				\$ 300,000		CG
SE 2nd Ave & SE 7th St	Intersection	\$ 220,000				\$ 220,000	\$31,283,000	CG
General Resurfacing: County List (Year 11 - 15)	Resurfacing	\$ 66,900,000				\$ 67,086,000		AC
Sidewalk Fund	Multimodal	\$ 1,000,000		Private Contribution	\$ 100,000	\$ 900,000	* in conjunction with road construction	CG
W 6th St Trail: NW 16th Ave to NW 23rd Ave	New Multi-modal	\$ 4,500,000				\$ 4,500,000		CG
Archer Braid: SW 40th Blvd to Hull Rd	New Multi-modal	\$ 1,200,000		Private Contribution	\$ 900,000	\$ 300,000		CG
Multimodal trail: NW 39th Ave to NW 45th Ave	New Multi-modal	\$ 150,000				\$ 150,000		CG
SW 38th St Ext.: SW 20th Ave to Hull Rd	Major improvement	\$ 850,000				\$ 850,000		CG
SE 7th Ave/8th Ave: Williston Rd to Hawthorne Rd	Reconstruction	\$ 2,700,000				\$ 2,700,000		CG
Maintenance Facility Expansion		\$ 12,620,000				\$ 12,620,000		CG
Corridor Infrastructure for BRT Blue Line- Butler Plaza to Oaks Transit		\$ 14,400,000		FTA	\$ 7,200,000	\$ 7,200,000		CG
BRT Vehicles - New Service Butler Plaza to Oaks Mall	Transit	\$ 3,000,000				\$ 3,000,000		CG
BRT Blue Line Operations - Butler Plaza to Oaks Mall	Transit	\$ 11,588,000		FTA	\$ 115,880	\$ 11,472,120	\$74,975,120	CG
Downtown Circulator (Facility, Vehicles and Infrastructure)	Transit	\$ 127,500,000		FTA	\$ 51,000,000	\$ 76,500,000	\$16,434,880 avail	AC
SE 16th Ave: Main St to Williston Rd	Add lanes	\$ 15,000,000	\$ 430,850	FDOT WP, FY12-13		\$ 14,569,150		CG
General Resurfacing: County List (Year 16-20)	Resurfacing	\$ 67,473,000				\$ 67,473,000		AC
NW 34th St: NW 16th Ave to US 441	Corridor Enhancement	\$ 6,000,000				\$ 6,000,000		CG
University Ave: Gale Lemerand Dr to Waldo Rd	Corridor Enhancement	\$ 4,750,000				\$ 4,750,000		CG
W 13th St: Archer Rd to NW 33rd Ave	Corridor Enhancement	\$ 4,750,000				\$ 4,750,000		CG
Waldo Rd: E University Ave to NE 39th Ave	Corridor Enhancement	\$ 3,000,000				\$ 3,000,000		CG
Total		\$ 858,735,000				\$ 575,408,270		

Potential Distribution Techniques

(SPLIT THE REMAINDER)

Governmental Unit	Road Mileage*	%	Population**	%	Split of Mileage and Population Except Unincorporated	Estimated Annual \$
Unincorporated	907.4	59.04%	99,113	40.07%	43.23%	\$12,970,216
Alachua	55.8	8.86%	9,059	6.11%	3.74%	 \$1,123,088
Archer	9.7	1.54%	1,118	0.75%	0.57%	 \$172,120
Gainesville	390.2	61.98%	124,354	83.90%	43.23%	\$12,970,216
Hawthorne	15.9	2.53%	1,417	0.96%	0.87%	 \$261,105
High Springs	60.7	9.64%	5,350	3.61%	3.31%	 \$993,785
La Crosse	1.5	0.24%	360	0.24%	0.12%	 \$36,084
Micanopy	14.9	2.37%	600	0.40%	0.69%	 \$207,853
Newberry	71.4	11.34%	4,950	3.34%	3.67%	 \$1,101,007
Waldo	9.5	1.51%	1,015	0.68%	0.55%	 \$164,526
Total Incorporated	629.6	40.96%	148,223	59.93%	50.00%	\$15,000,000
Total	1537.0	100.00%	247,336	100.00%	100.00%	\$30,000,000

* Florida Highway Mileage Reports – City & County, September 2010

** 2010 US Census



TRANSPORTATION SYSTEM SURTAX

JOINT MEETING - BOARD OF COUNTY COMMISSIONERS & GAINESVILLE CITY COMMISSION

MARCH 29, 2012



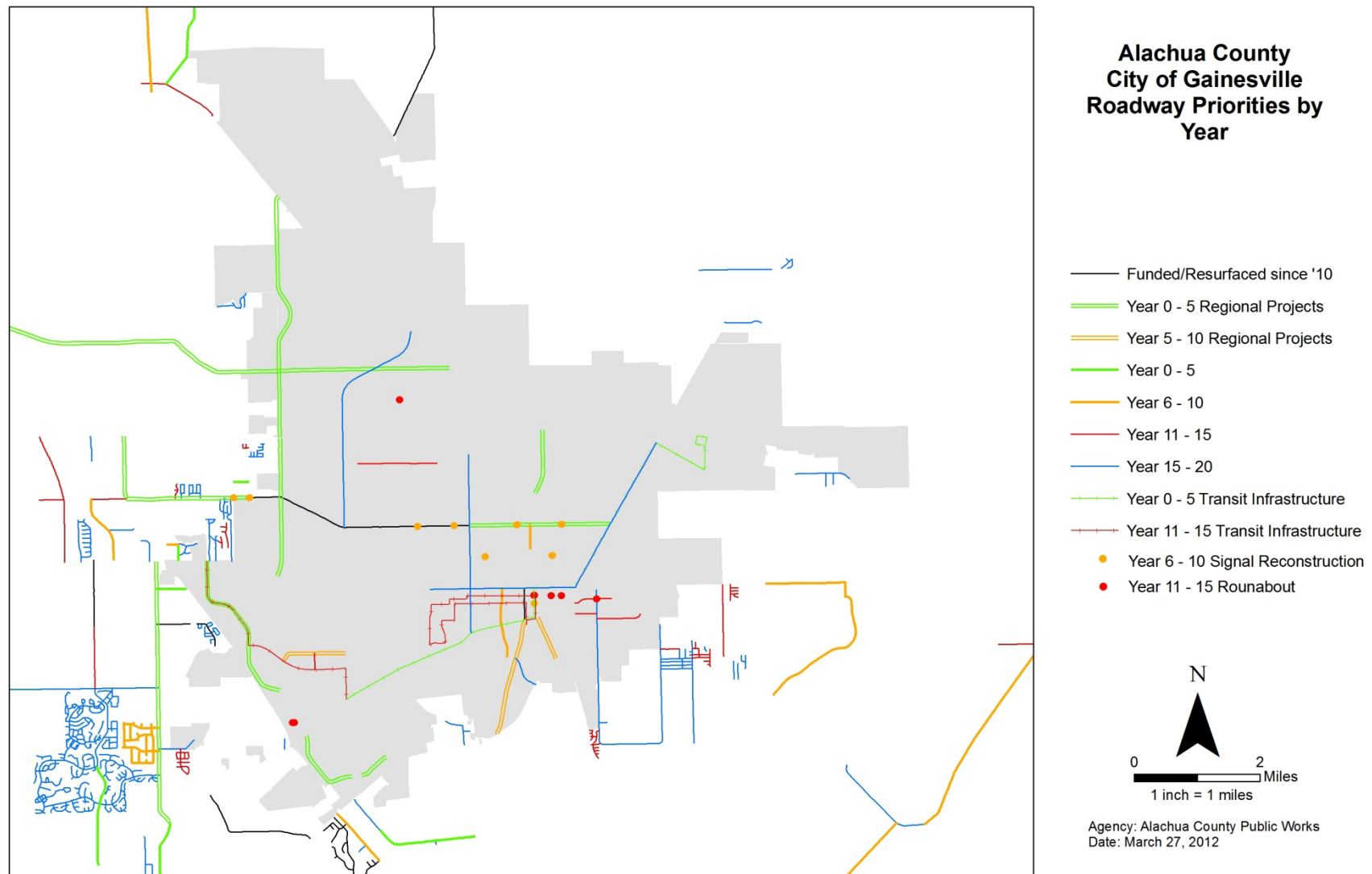


COMMUNITY-WIDE PROJECT LIST



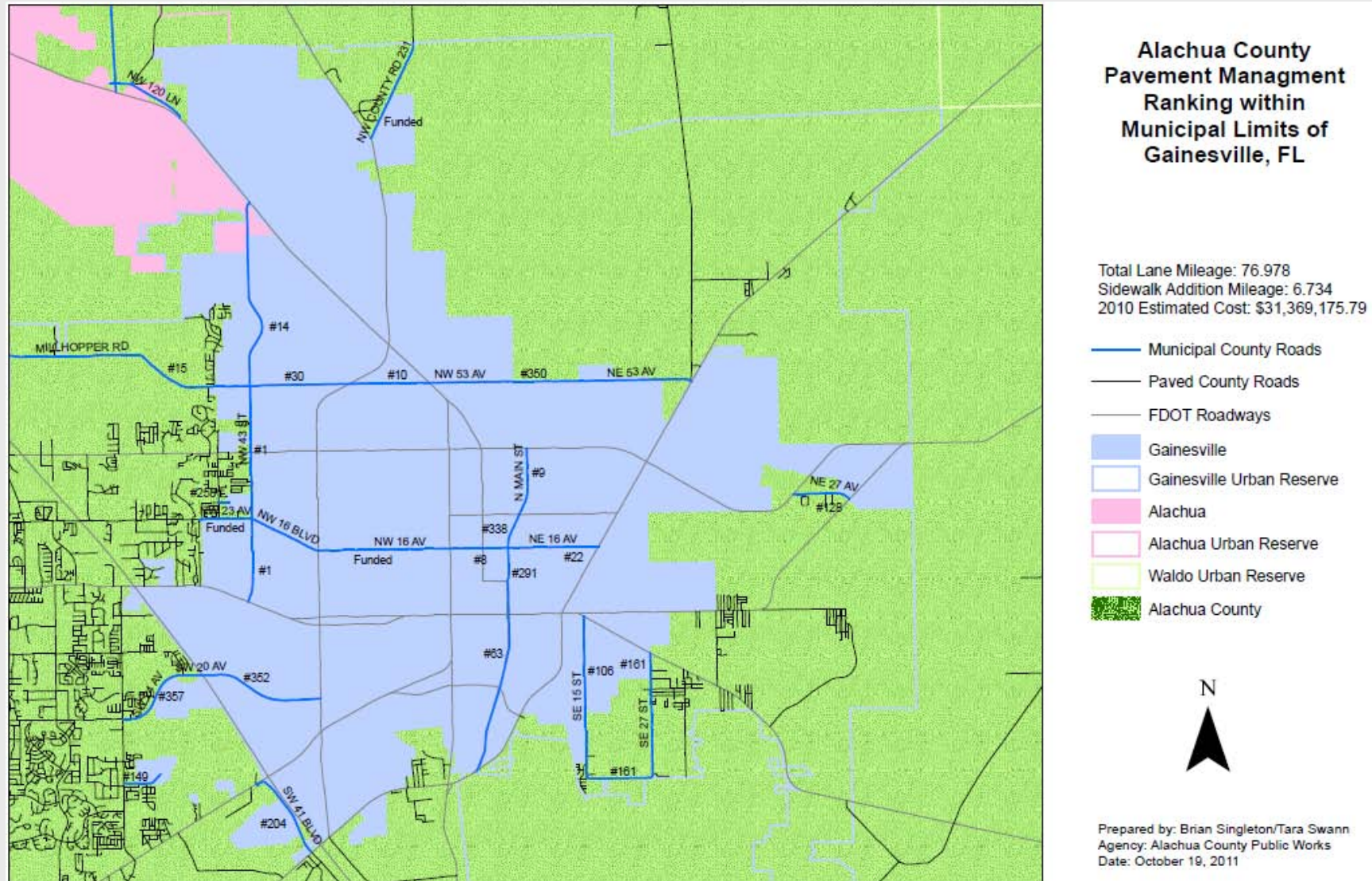
Sales Surtax Initiative

Regional Priorities



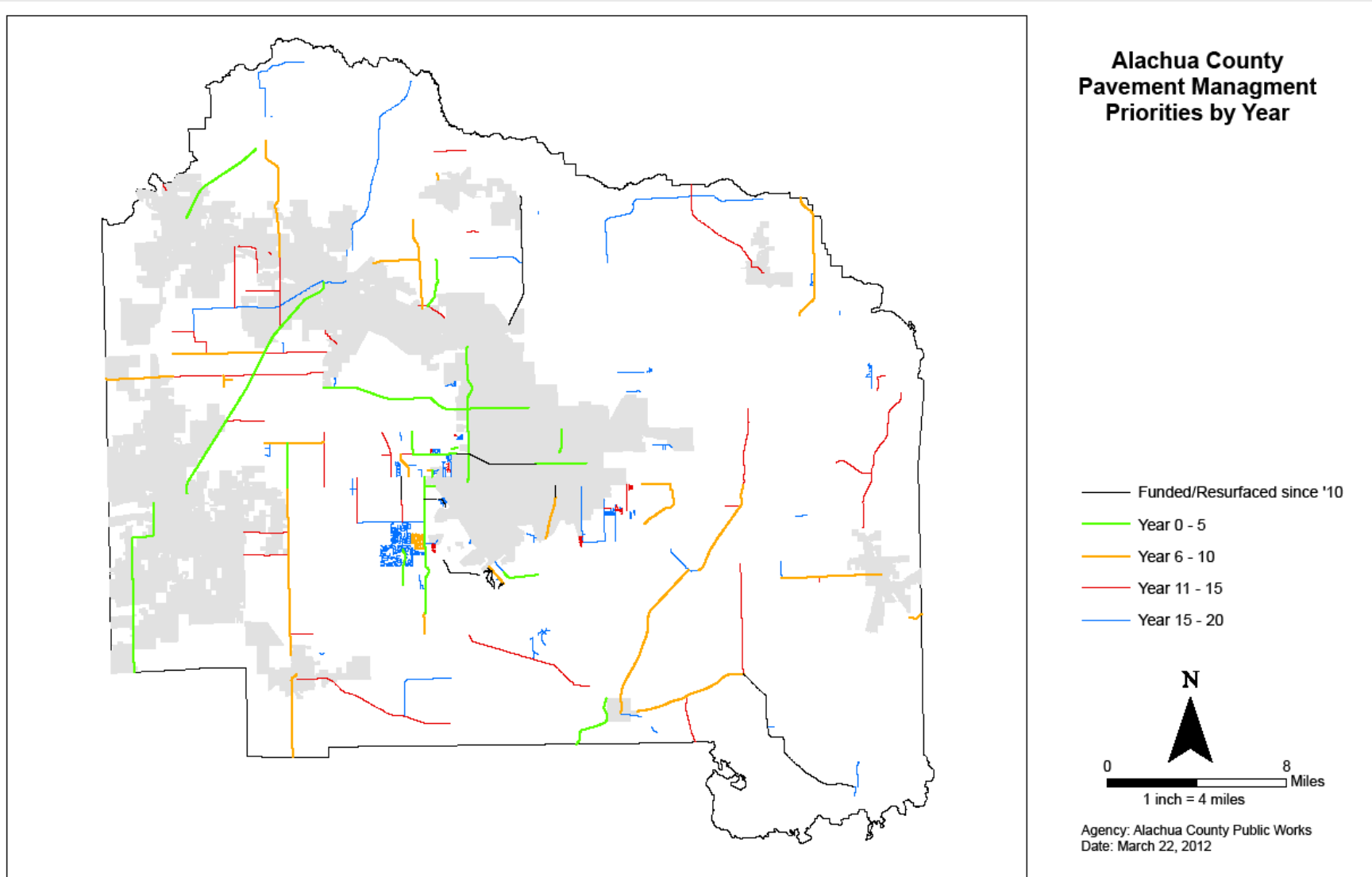
Sales Surtax Initiative

Potential Gainesville Projects



Sales Surtax Initiative

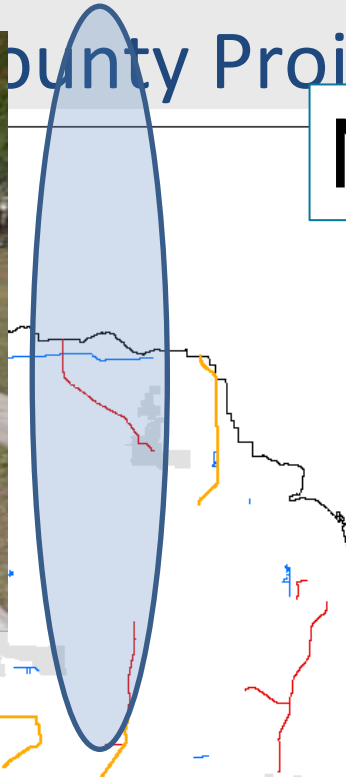
Potential County Projects



Sales Surtax Initiative

County Projects

NW 43rd Street



Pavement Management
Priorities by Year

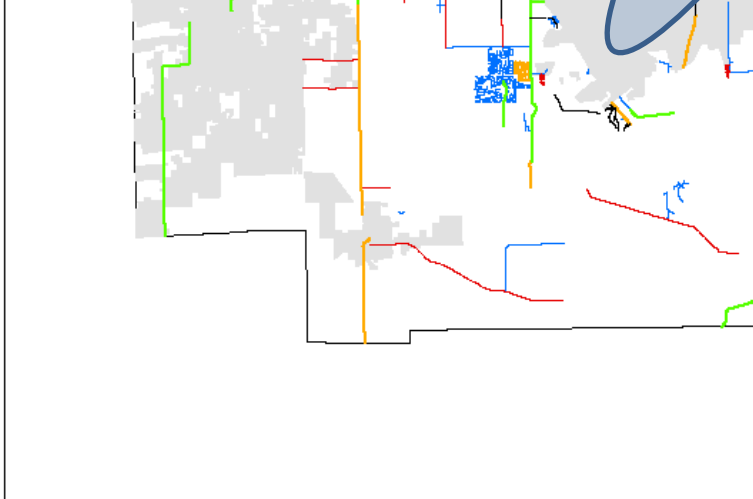
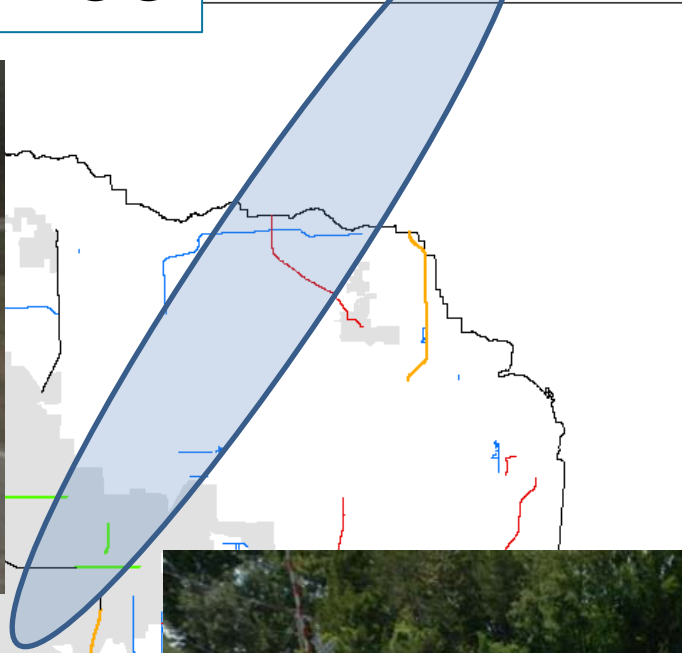
— Funded/Resurfaced since '10
— Year 0 - 5



Sales Surtax Initiative

CR 235 County Projects

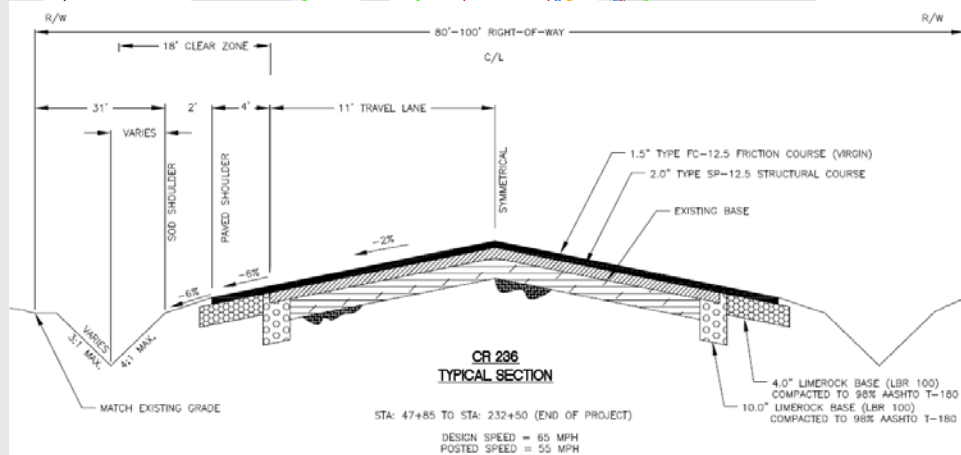
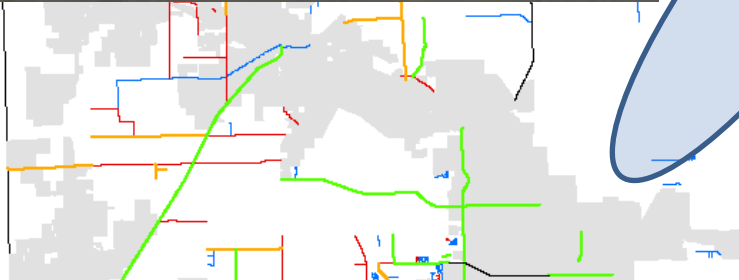
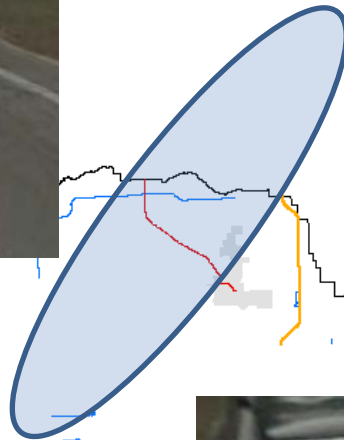
**Alachua County
Pavement Management
Priorities by Year**





CR 236

County
Segment
Priorities by Year



Agency: Alachua County Public Works
Date: March 22, 2012

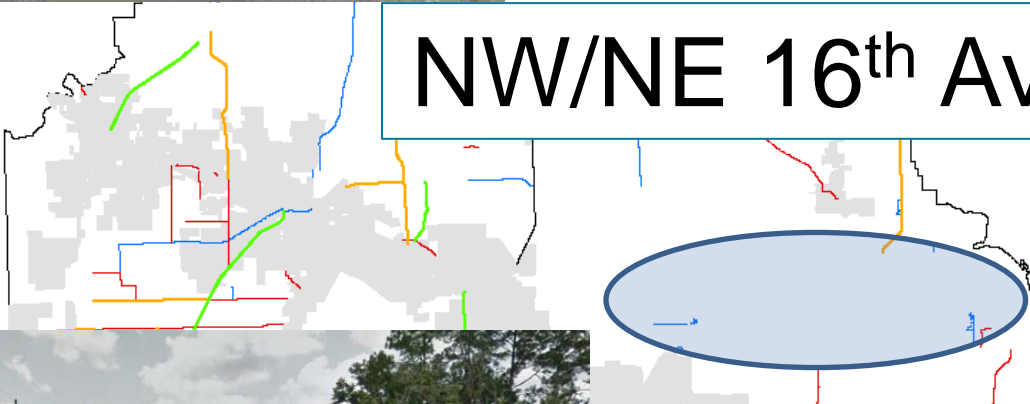


Surtax Initiative

Initial County Projects

Alachua County
Pavement Management
Priorities by Year

NW/NE 16th Avenue



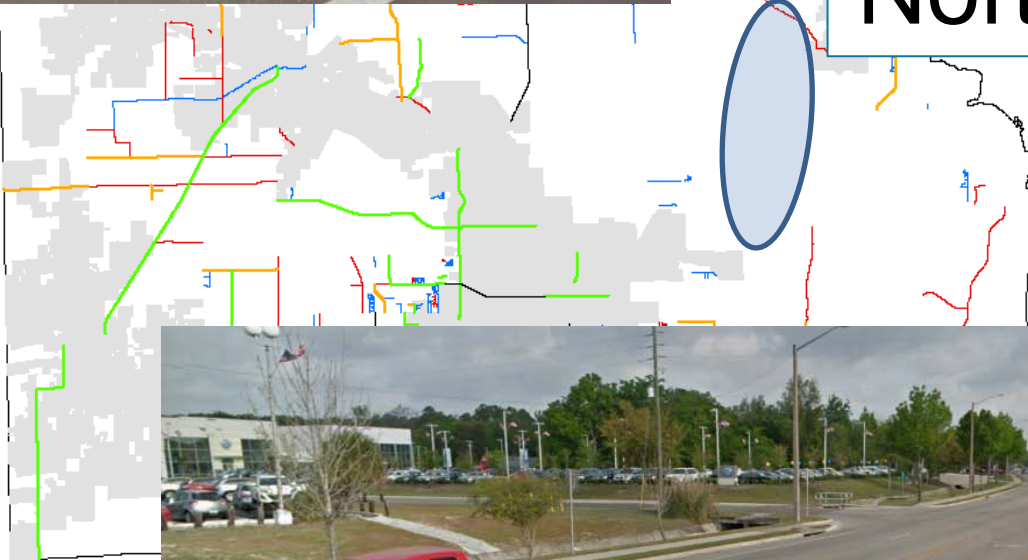


Tax Initiative

County Projects

Alachua County
Pavement Management
Priorities by Year

North Main Street



Resurfaced since '10

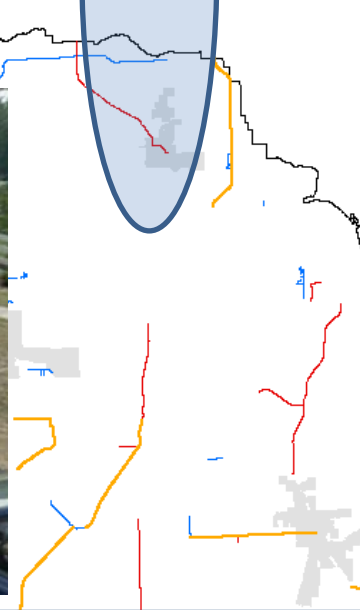
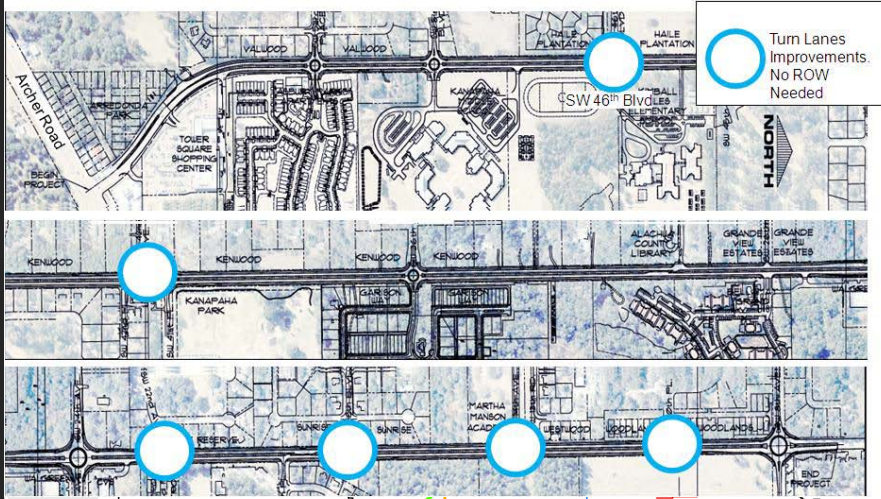
5
10
15
20

8
Miles
4 miles

County Public Works
2

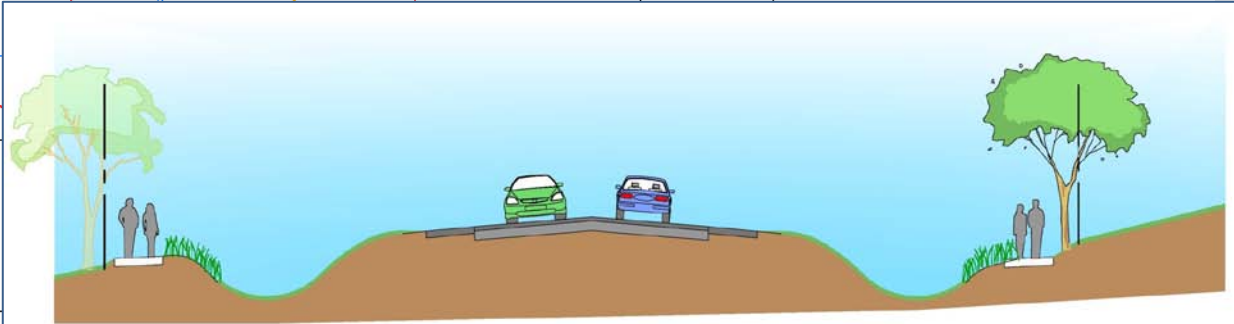
Tax Initiative County Projects

Tower Road



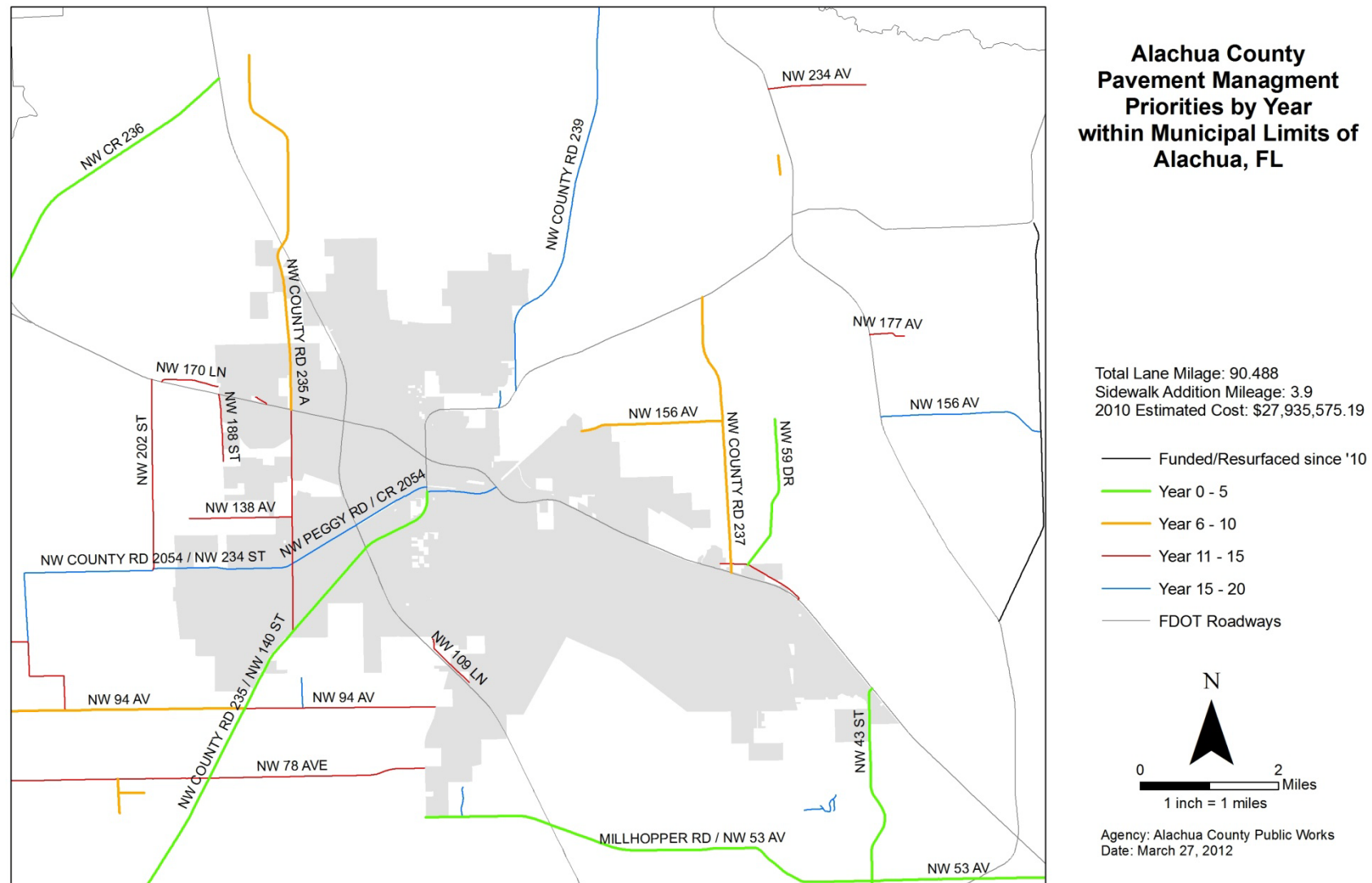
Pavement Management Priorities by Year

- Funded/Resurfaced since '10
- Year 0 - 5
- Year 6 - 10
- Year 11 - 15
- Year 15 - 20



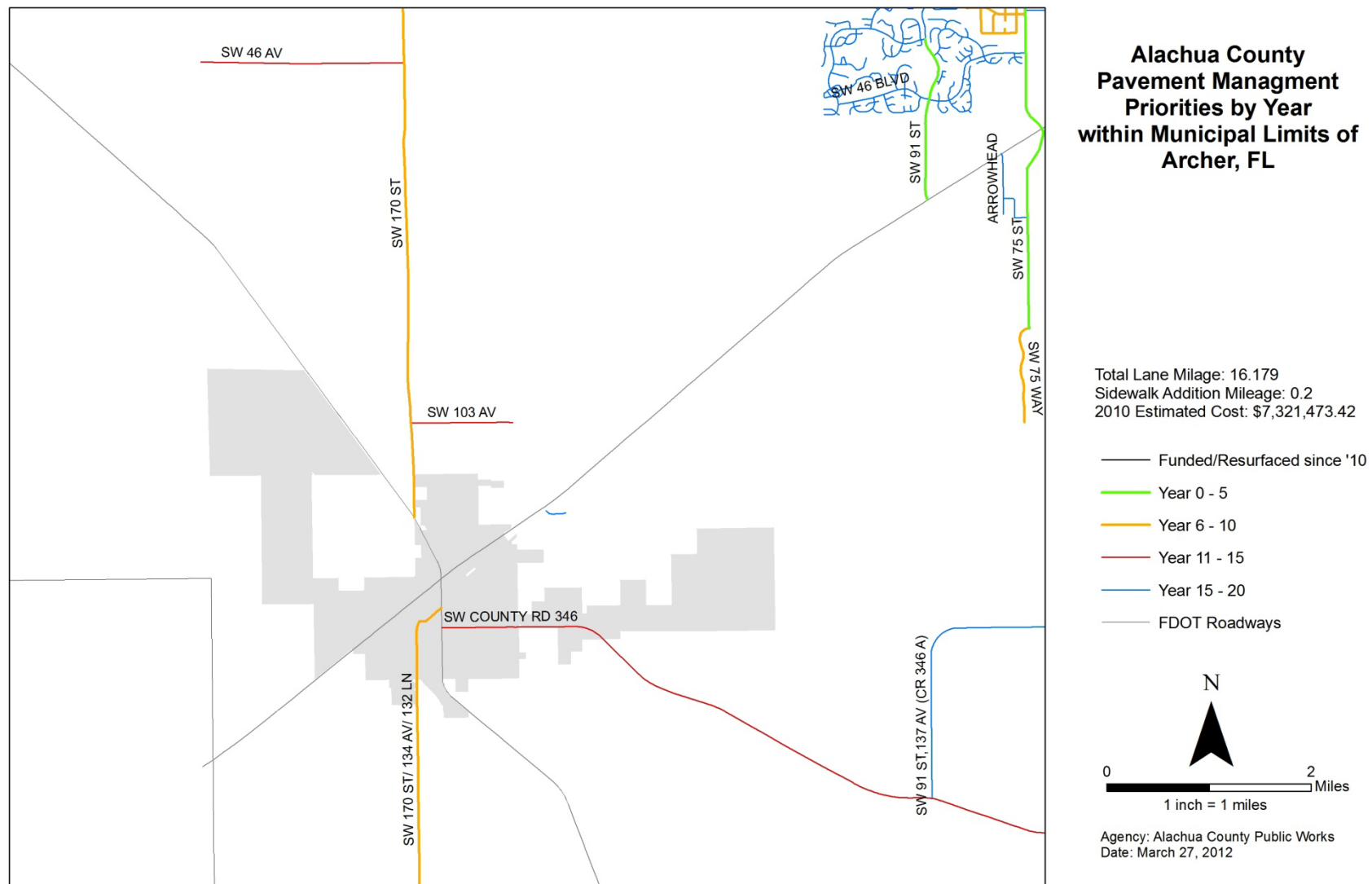
Sales Surtax Initiative

Potential Alachua Projects



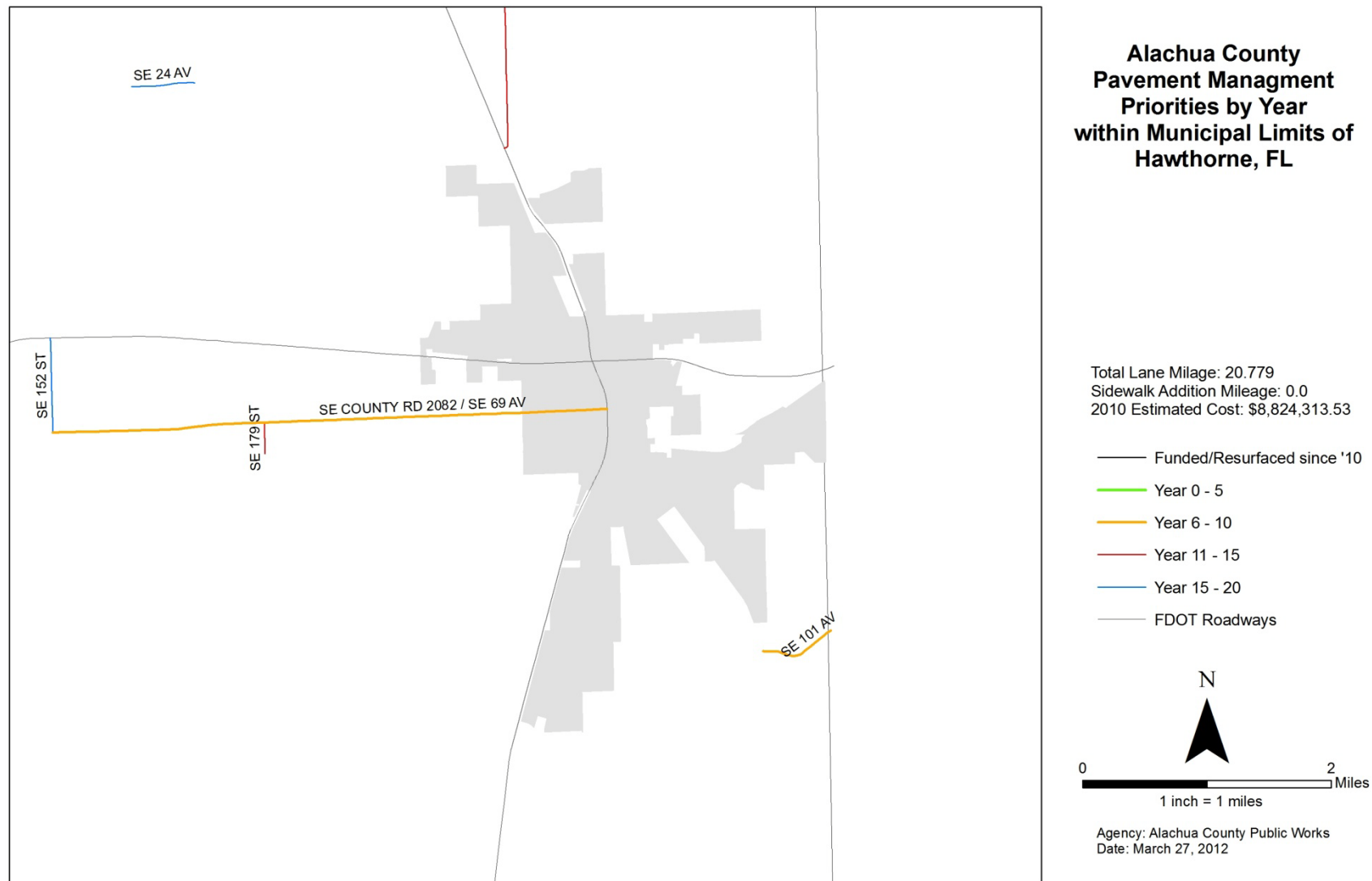
Sales Surtax Initiative

Potential Archer Projects



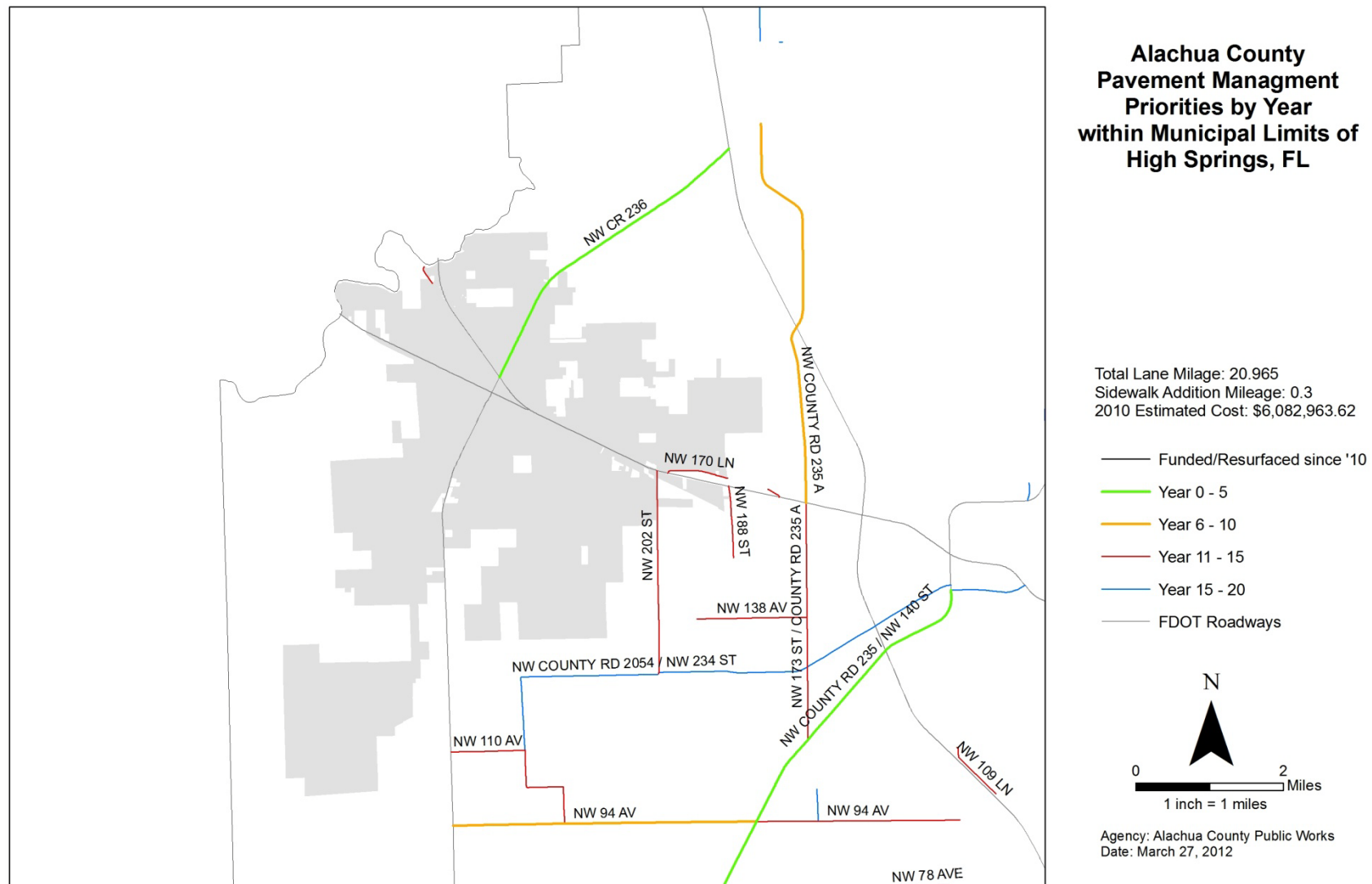
Sales Surtax Initiative

Potential Hawthorne Projects



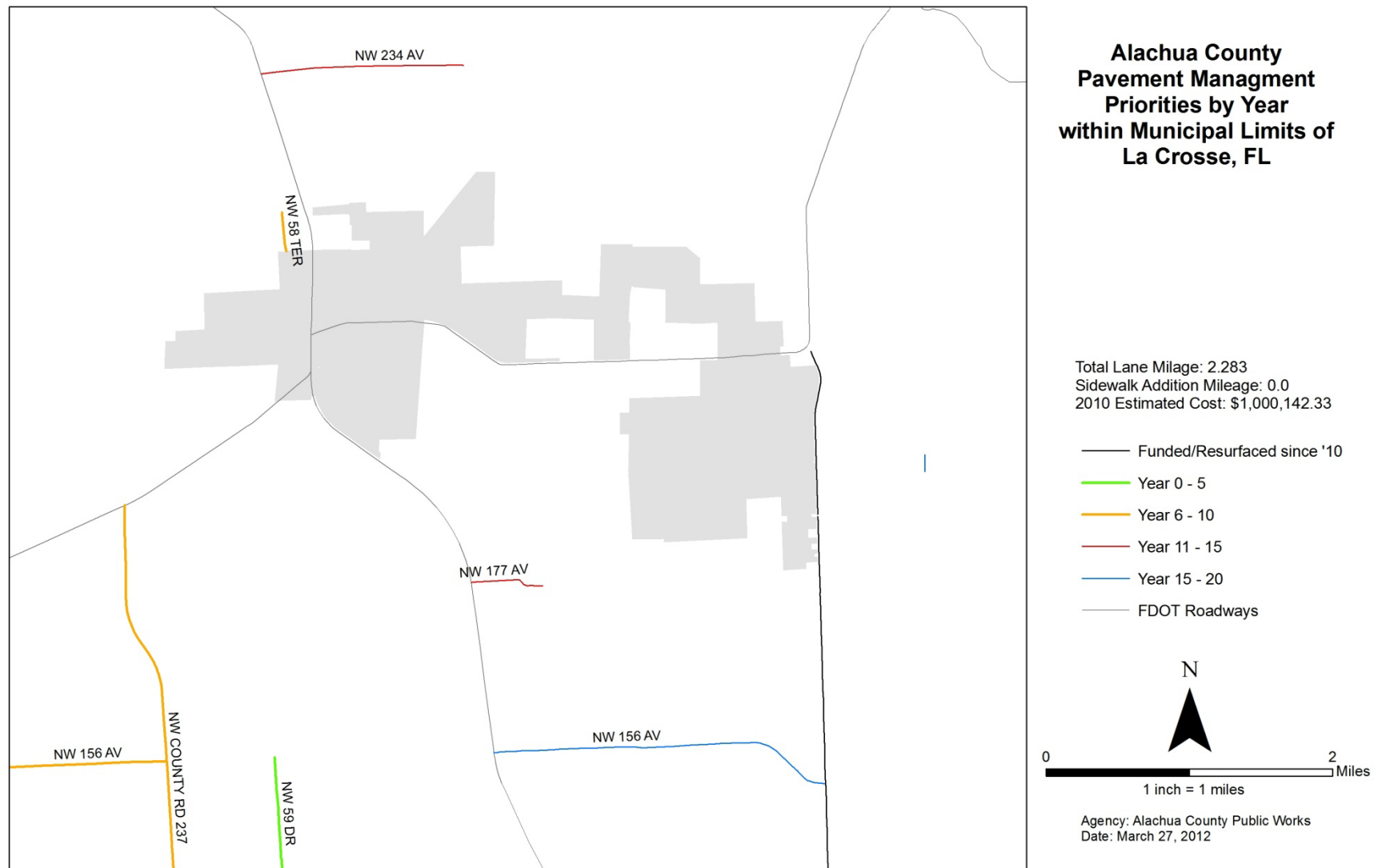
Sales Surtax Initiative

Potential High Springs Projects



Sales Surtax Initiative

Potential LaCrosse Projects



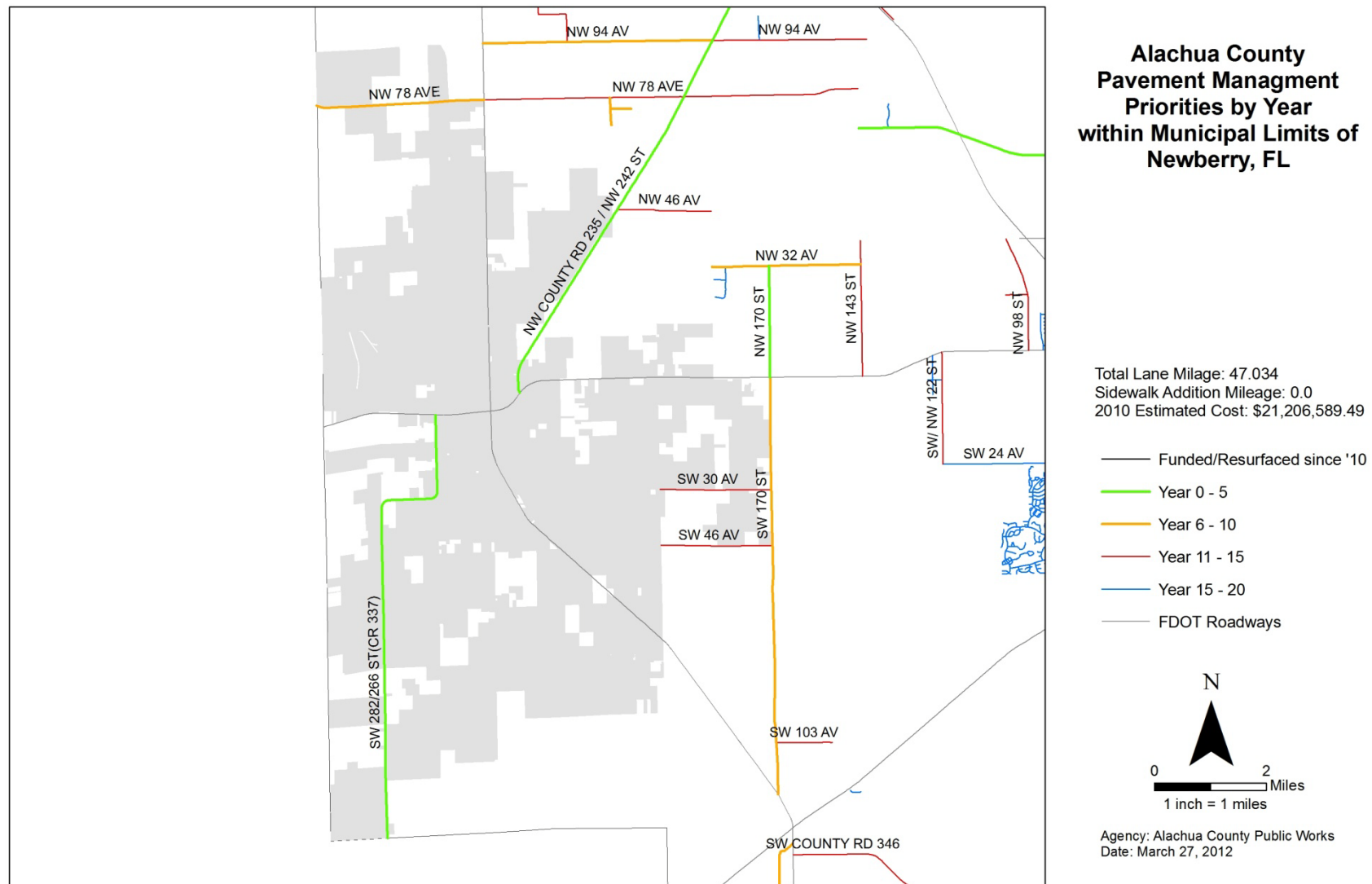
Sales Surtax Initiative

Potential Micanopy Projects



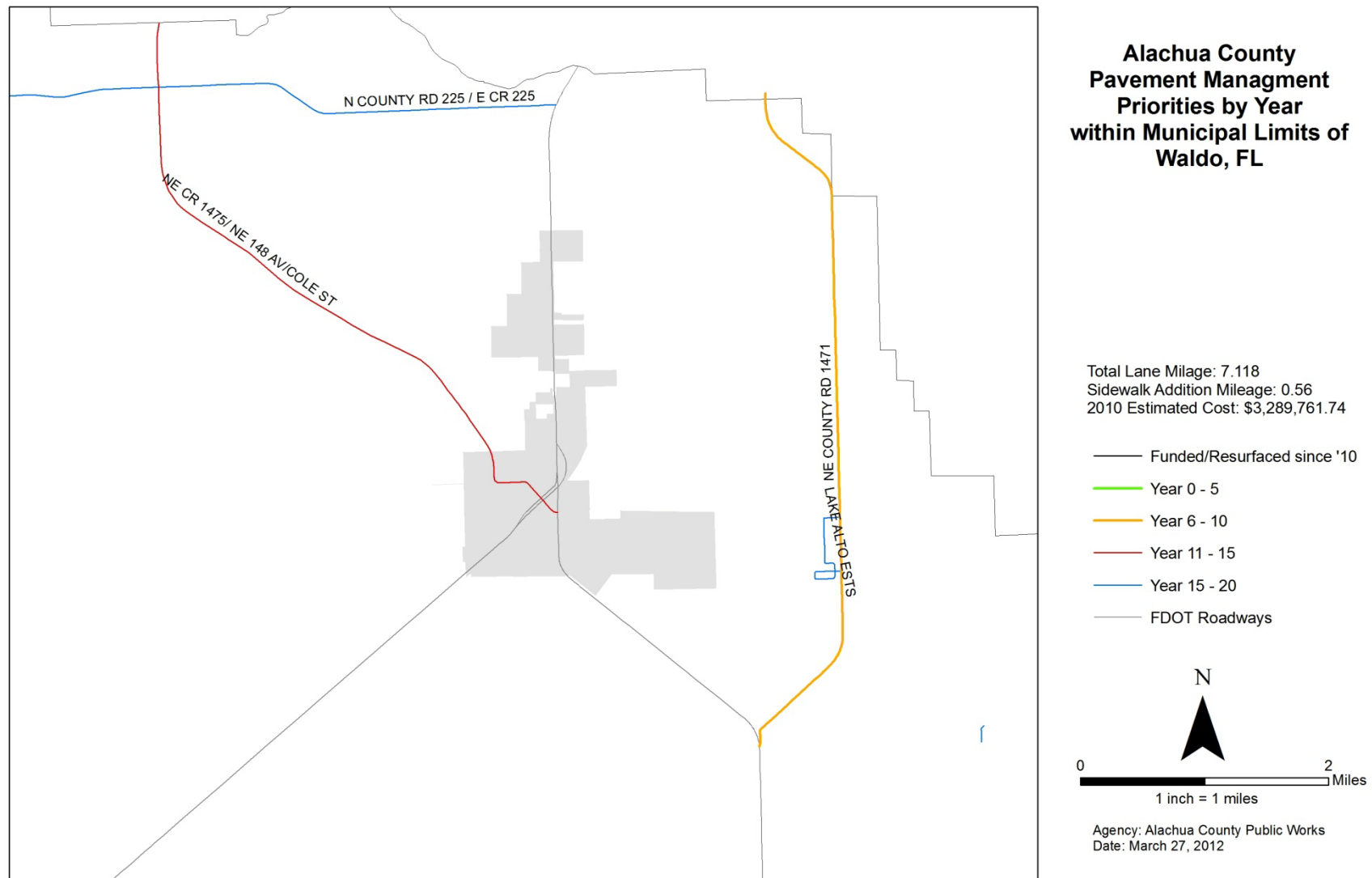
Sales Surtax Initiative

Potential Newberry Projects



Sales Surtax Initiative

Potential Waldo Projects



Draft Community-wide Project List

Categories of Projects

- | | |
|--|---|
| • Road Resurfacing | County + All Cities |
| • New Road Construction/
Reconstruction | Alachua, Gainesville, High Springs,
Newberry |
| • Transit (New Capital,
Replacement, O&M) | Gainesville |
| • Gravel/Dirt Street Repair | Alachua, Archer, Hawthorne, High
Springs, Micanopy, Newberry,
Waldo |
| • Road & Bridge O & M | Alachua, Gainesville, Hawthorne,
Newberry, Waldo |

Transportation System Surtax

Initiative Parameters

- Surtax Rate: 1-cent
- Length of time: at least 10 years

Potential Distribution Techniques









Governmental Unit	Road Mileage*	%	Population**	%	Split of Mileage and Population Except Unincorporated	Estimated Annual \$
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Total	1537.0	100.00%	247,336	100.00%	100.00%	\$30,000,000

* Florida Highway Mileage Reports – City & County, September 2010

** 2010 US Census

Potential Distribution Techniques

(LOCK IN SURROUNDING MUNICIPALITIES)









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Hawthorne	15.9	2.53%	1,417	0.96%	0.87%	 \$261,105
High Springs	60.7	9.64%	5,350	3.61%	3.31%	 \$993,785
La Crosse	1.5	0.24%	360	0.24%	0.12%	 \$36,084
Micanopy	14.9	2.37%	600	0.40%	0.69%	 \$207,853
Newberry	71.4	11.34%	4,950	3.34%	3.67%	 \$1,101,007
Waldo	9.5	1.51%	1,015	0.68%	0.55%	 \$164,526
Total Incorporated	629.6	40.96%	148,223	59.93%	50.00%	\$15,000,000
Total	1537.0	100.00%	247,336	100.00%	100.00%	\$30,000,000

* Florida Highway Mileage Reports – City & County, September 2010

** 2010 US Census

Transportation System Surtax

Initiative Parameters

- Surtax Rate: 1-cent
- Length of time: at least 10 years

Supplemental Attachme

C. Howard-Tryda & L. E. Brown

Schedule/Timeline

Task	Time frame
Meet with City Staffs to discuss needs	In Progress
Draft Community-wide Project List to BoCC	January 2012
Community Meetings	Continue to Election
County/Cities Elected Bodies Approve/Endorse Final List	March 2012
Interlocal Agreements Signed	May 2012
Draft Ordinance to BoCC	May 2012
County Commission Adopts Ordinance/Ballot Language	July 2012
Supervisor of Elections approves Form	August 2012
General Election	November

Pavement Management Program Staff Recommendation

- Accept the Community Wide Project List
- Accept and Approve the Transportation System Surtax Apportionment



TRANSPORTATION SYSTEM SURTAX

JOINT MEETING - BOARD OF COUNTY COMMISSIONERS & GAINESVILLE CITY COMMISSION

MARCH 29, 2012



Backup slides

Five Cent Local Option Gas Tax

List of Projects

Resurfacing Projects

NW 16th Avenue
NW 43rd Street

SW 63rd Blvd/62nd Avenue
NW CR 231

CR 235

Sidewalks and Bikeways

SE 15th Street
SW 24th Avenue

NW 98th Street
SW 1st Pl

W. University Ave
SW 8th Recreation Path

Unimproved Roads Program

SE CR 2082
NW 93rd Ave
SW 15th Ave
SE 65th Ln
SW 175th Ave
SW 63 BLVD
NW 170 ST
NE 211 DR

NW 142nd Ave
SE 26th St
SW 85th Ave
SW143rd St
NW 75th ST
SW 121 AV
SE 175 AVE

SW 63rd Blvd
SW 122nd St
SW 95th Ave
NW 227th Dr
Old Bellamy Road
NW 142 AV
SE 41 LN

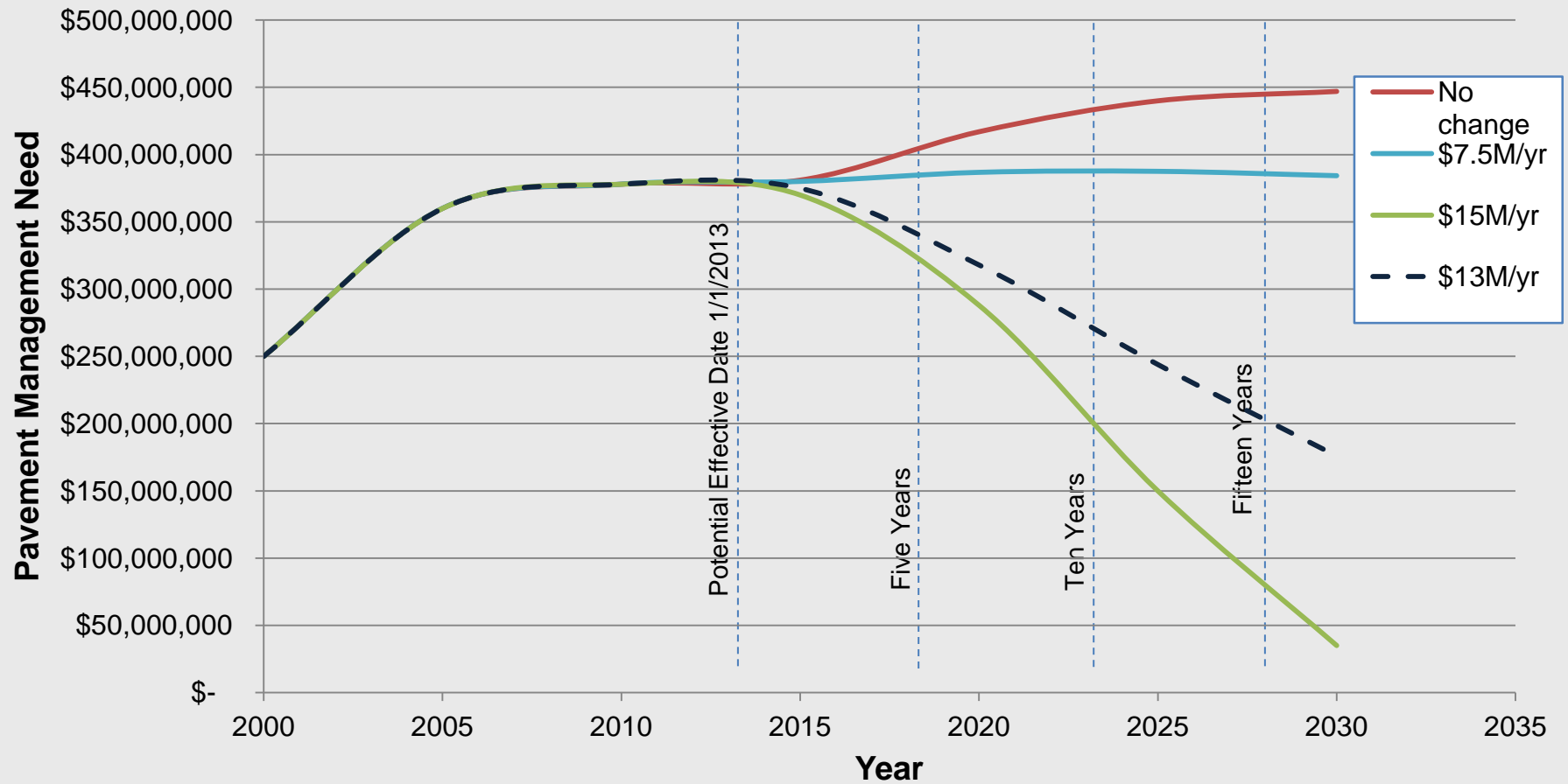
Five Cent Local Option Gas Tax

Total FY08-11 Revenue/Expenditures

- Revenues \$9,874,924.33
- Expenditures \$6,601,137.15
 - (thru 09/30/11)

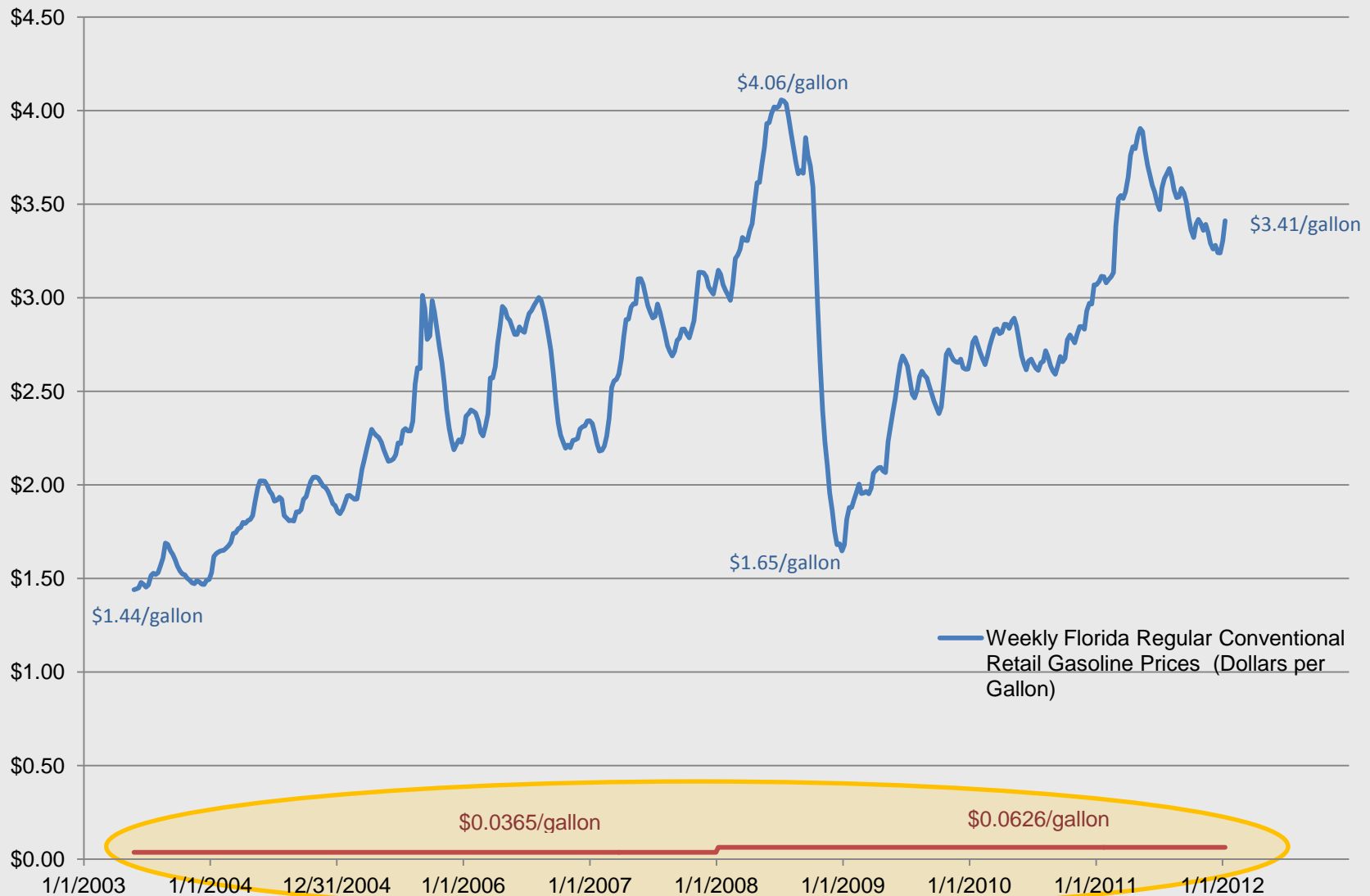
Pavement Management Program

County Needs



Inflation versus Gas Tax

Florida Regular Conventional Retail Gasoline Prices and Alachua County's Share per Gallon



Local Government Infrastructure Surtax

§212.055(2), FLORIDA STATUTES

- Either 0.5% or 1%
- Levy by Countywide referendum
- Ballot includes term of levy and percentage
- Uses:
 - Land
 - New capital facilities
 - Improvements of capital facilities: 5 years or more life expectancy
 - Design and engineering costs
 - Public safety vehicles, equipment: 5 years or more life expectancy
 - NOT operations and maintenance
- Distribution:
 - Interlocal; or
 - Statutory formula (§218.62, FLA. STAT.) – population based
- Ordinance specify projects?

Ballot Question Requirements

§101.161, FLORIDA STATUTES

- 75 words ballot question; 15 words ballot title
- Clear and unambiguous language
- Must not mislead voter
- State the chief purpose of the measure
- Need attorney review – ballot requirements have been litigated often
- Remedy: ask judge to remove question from ballot